

Appendix A

Chronology of Jail Events

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APPENDIX A
County of Orange
Chronology of Jail Facility Events

Date	Facility	Action
9/22/53	Old Main Jail	State Department of Corrections inspected the jail located on Sycamore. Due to the large number of inmates who participated in work crews outside the jail each day, the Department of Corrections recommended that an industrial camp or jail farm be created for this purpose.
4/25/56	Jail Farm	R.I. Morris concluded a preliminary investigation into possible use of property known as Irvine Mesa, vicinity of Silverado Canyon Road and Santiago Canyon Road in Silverado Canyon, as County jail work camp.
11/8/56	Jail Farm	Board authorized acquisition of land in Silverado Canyon later to be known as Orange County Industrial Farm.
6/10/58	All	Assemblyman Richard Hanna suggested formation of a committee to deal with the jail overcrowding issue.
6/24/58	Jail Farm	Board authorized purchase of property from Irvine Company for the Industrial Farm.
12/3/58	Theo Lacy	Board authorized contract with George Lind for architectural services for additional jail facilities to be built at the Manchester Avenue Complex.
7/14/59	Theo Lacy	Board of Supervisors awarded the contract and entered into an agreement with Beatty Brothers, Inc. for the construction of the Theo Lacy Branch Jail.
12/15/59	Jail Farm	Board approved the report of the Joint Committee submitted by the Orange County Grand Jury recommending the site in Silverado Canyon be considered for an industrial farm. The Right of Way Department was directed to make property appraisals on the site.
4/19/60	Theo Lacy	Theo Lacy Branch Jail completed.
8/2/60	Jail Farm	Board referred proposal for Industrial Farm in Silverado Canyon to the Planning Commission for a report.
11/29/60	Jail Farm	Board authorized monetary settlement with The Irvine Company for property to be used for the Industrial Farm.
1/20/61	Jail Farm	Land for jail farm acquired from The Irvine Company for \$250,000.
6/13/61	Proposed Main Jail	Board approved preliminary drawings for the proposed Main Jail on Ross between the Welfare and Health buildings, prepared by W.L. Faulkner, Architect, pursuant to the terms of their agreement dated 2/23/49.

Date	Facility	Action
8/1/61	Jail Farm	Board authorized contract with George Lind for architectural services in connection with proposed Industrial Farm.
1/16/62	All	State law changed, shifting responsibility for maintenance of jails from cities to County.
2/14/62	Jail Farm	Board approved final plans for construction of the Industrial Farm, Increment 1, Phase 1.
7/31/62	General	Board authorized termination of architectural contract with George Lind.
11/28/62	Jail Farm	Board approved Plans and Specifications submitted by the new architect, Mervin W. Renfro, for the Administrative Building at the Orange County Industrial Farm.
12/19/62	Jail Farm	Board awarded contract for construction of the Industrial Farm to Warde & Higginbotham.
1/18/63	Proposed Main Jail	Building Services explored possible state welfare complications in building the jail next to 601 N. Ross on County-owned land.
9/18/63	Jail Farm	Board authorized the Notice of Completion for the Administrative Building at the Orange County Industrial Farm.
6/1/64	General	Building Services committee recommended main jail be located at the Industrial Farm with a "Pre-Sentence Only" facility located in the Civic Center.
6/2/64	Theo Lacy	Director of Building Services responded to Right of Way Department which had requested consideration be given to moving the animal shelter, acquiring more land and building additional jail facilities. "No advantage apparent to locating new jail facilities immediately adjacent" was the response.
6/9/64	All	County of Orange Jail Facilities Planning Report completed by consultant Albert C. Martin & Associates. It recommended building one central jail across from the Manchester Complex and in 11 years (1975) expanding the Industrial Farm facility to deal with growth. It stated the courts should be contiguous to the jail housing pre-sentenced inmates. Suggested "modified vertical" scheme for the building. Four sites were considered: <ul style="list-style-type: none"> 1. Land opposite the Manchester Complex. 2. Civic Center area. 3. Hinrichs-Sievers parcels, which were next to Theo Lacy in the Manchester Complex. 4. Maybury Tract area on the north side of Fourth Street between the Santa Ana Freeway and Tustin Avenue.

Date	Facility	Action
7/7/64	Proposed Main Jail	Board Resolution that the report of the City-County Civic Center Committee regarding the Courthouse and Jail construction and location be adopted in principle. This proposed co-locating the jail and courthouse in the proposed Civic Center.
7/15/64	General	Board Minute Order for study of acquisition of land in Manchester Complex area.
7/22/64	Flower Street Main Jail	Board directed Real Property Services to: <ol style="list-style-type: none"> 1. Acquire City-owned land for courthouse, and 2. Acquire privately owned lands for proposed jail (Flower and Fourth).
7/22/64	General	Board directed Real Property Services, if requested by the City, to take action for acquisition of land for a Jail, Courthouse and parking. City to reimburse County for all expenses incurred by Real Property.
7/22/64	General	Board adopted resolution to form a committee to study needs for County facilities outside the County seat.
10/7/64	Flower Street Main Jail	Board adopted agreement with the City for the acquisition of the courthouse site in the Civic Center (8 acres east of Flower between Sixth and Eighth) which was given to the County and protection of "jail" rights there.
8/4/65	General	Board received report from the Civic Center Committee dated 8/2/65 and directed the Real Estate Finance Committee to develop procedural details with respect to a tax exemption corporation and to consider the possible use of joint powers agreement for financing.
10/20/65	General	Board approved Civic Center Preliminary Master Plan and directed Building Services to negotiate architectural designs.
12/28/65	Jail Farm	Board awarded contract to Hugh M. Neighbor, Jr., contractor for the construction of Orange County Industrial Farm 100-man barracks addition.
4/12/66	Main Jail	Board adopted the Joint Exercise of Powers Agreement between the City of Santa Ana and the County of Orange creating the Civic Center Authority. Agreement also included the City deeding over to the County land on the southeast corner of Flower and Eighth to be used for a courthouse. The County was to pursue purchase of property on the southwest corner of Flower and Sixth for a jail site.
5/24/66	Main Jail	Board approved contract with F.E. Young construction for building of new Main Jail and Sheriff's Headquarters.
6/28/66	Jail Farm	Notice of Completion filed for the construction of Industrial Farm barracks addition.

Date	Facility	Action
7/19/66	Main Jail	Board of Supervisors authorized Phase II of the Main Jail and Sheriff's Headquarters located at 550 N. Flower.
7/25/67	Main Jail	Phase III of the new Main Jail and Sheriff's Headquarters authorized.
11/10/68	Main Jail	New Main Jail and Sheriff's Headquarters completed.
2/17/71	Jail Farm	CAO (then called Administrative Coordination) exploring use of Honor Farm.
3/27/73	General	Board authorized a Notice of Completion for Sheriff-Prisoner Security, County Courthouse.
7/30/75	Main Jail	County Task Force established tasks grouped by time frames for Civic Center Master Plan subject to Board and City approval. Plan included the addition of a fifth floor to the jail.
2/27/76	Theo Lacy	The Manchester Master Plan submitted with no growth projected for Theo Lacy.
3/4/77	Main Jail	CAO established an informal task force of County and City of Santa Ana staff to meet on Civic Center planning and scope of work for needs analysis.
5/18/77	Main Jail	Informal task force proposed selection of an architectural firm to develop a Civic Center Master Plan Update. One area of expansion recommended was the Men's Jail.
5/24/77	Main Jail	Board authorized formation of a County Task Force for the purpose of conducting a requirement study regarding county space needs within the Civic Center.
2/7/78	Main Jail	Board approved CAO "Civic Center Capital Projects Master Plan Seven Year Requirement Study" and directed CAO and GSA staff to develop RFP (with Santa Ana City staff) for an updated comprehensive Civic Center Master Plan.
6/19/78	Main Jail	City of Santa Ana issued resolution to vacate portion of Fifth Street from County Jail west to Shelton Street and north/south alley between Santa Ana Boulevard and Fifth Street west of jail. This land was used to build the Coroner's facility.
9/1/78	Main Jail	Board approved \$125,000 for the Civic Center Master Plan (subject to securing matching funds from the Civic Center Parking Maintenance Fund) at the Capital Projects Budget Hearings.
6/11/79	Main Jail	Civic Center Commission approved the hiring of a consultant for \$10,000 to prepare a Scope of Work as the first of two steps in updating the Civic Center Master Plan. Step 2 is to hire a master planner.

Date	Facility	Action
9/4/79	Main Jail	Board authorized GSA to solicit proposals from A-E firms to prepare a Scope of Work for updating the Civic Center Master Plan.
12/11/79	Main Jail	Board authorized the execution of contract to prepare RFP (Scope of Work) with the Consultant Collaborative for Civic Center Master Plan update.
2/19/80	Main Jail	Board approved RFP prepared by the Consultant Collaborative and GSA authorized to solicit proposals for Civic Center Master Plan Update.
5/13/80	Main Jail	Board selected Kurt Meyer/Archiplan collaborative to update the Civic Center Master Plan.
7/15/80	General	Board directed the Sheriff, in conjunction with CAO, to prepare a preliminary needs assessment and conduct long-range planning for a separate minimum security facility for women to be prepared in conjunction with the needs assessment for men's combined minimum and medium security facilities.
9/3/80	Jail Farm	Project Design Report for the expansion of the Musick Facility (Women's Minimum Security Unit) completed.
12/16/80	All	Board of Supervisors approved a Preliminary Assessment of Need for Adult Detention Facilities in Orange County; directed CAO and Sheriff to continue monitoring the State's County Jail Capital Expenditure Fund; and directed CAO, Sheriff, and GSA to submit a Scope of Work for the Musick's Master Plan.
1/6/81	All	Draft of Civic Center Master Plan Update submitted to GSA indicating jails at/near capacity but expansion projected for the Civic Center as the Sheriff's Department advised planner that new quarters were to be built off-site (Musick).
2/10/81	All	Board of Supervisors approved Scope of Work for Musick's Master Plan. GSA was directed to submit a slate of A-E firms for preparation of the Master Plan.
4/24/81	All	Law Enforcement Administration Funds in the amount of \$113,958 were approved for the Master Planning of the Musick Facility subject to a modification of the Scope of Work to include a Major Correctional Needs Assessment Study.
5/6/81	All	Board of Supervisors selected the Omni Group, Inc., Planning Consultants, as the A-E firm for preparation of the Musick Facility Master Plan.
5/19/81	All	Board of Supervisors modified Musick's Master Plan's Scope of Work to include the preparation of a Major Correctional Needs Assessment Study in order to qualify for the L.E.E.A. grant money.

Date	Facility	Action
6/2/81	All	Board of Supervisors, per request of the County Administration Office, directed that the Scope of Work of the Musick Master Plan be amended to include analysis of a Fire Department Headquarters, a fire station, and a Communications Center in addition to a Sheriff/Fire Training Academy.
6/23/81	All	Board of Supervisors approved Agreement with the Omni Group, Inc. for the preparation of the Major Correctional Needs Assessment Study and the Musick Facility Master Plan.
7/7/81	All	Board of Supervisors appointed Correctional Needs Assessment Advisory Committee. Sheriff-Coroner Brad Gates was appointed Committee Chairman.
8/17/81	All	Correctional Needs Assessment Advisory Group met to initiate Major Correctional Needs Assessment Study.
9/24/81	All	Extra task added to contract for Civic Center Master Plan update -- prepare development alternatives and implementation strategies for expansion of adult detention facilities.
10/28/81	All	Board of Supervisors approved Major Correctional Needs Assessment Study and directed GSA to: <ol style="list-style-type: none"> 1. Work with Advisory Committee in identifying alternative sites for a 1,300-bed, medium/maximum security detention facility to be combined with the other sites being considered, Civic Center area and Musick, 2. Expand pre-trial facilities in Santa Ana, and 3. Expand minimum security facilities at James A. Musick site.
10/28/81	Proposed Main Jail	CAO, GSA and Omni Group consultants developed a tentative plan of action to comply with the Board's directive to identify additional sites for the medium/maximum security jail.
11/12/81	Proposed Main Jail	Draft site screening criteria were prepared by Omni Group and delivered to GSA.
11/17/81	Proposed Main Jail	Draft site selection criteria was refined by the Omni Group per request by GSA. Citizens Advisory Committee members were sent a copy of Preliminary Site Screening criteria and were requested to "approve or disapprove" said criteria. Unanimous approval was received.
12/3/81	Proposed Main Jail	GSA requested CAO's Computerized Data Processing Systems assistance in site screening process.

Date	Facility	Action
1/13/82	Musick	Board of Supervisors approved a "Declaration of Intent" to exchange certain shooting range services with the U.S. Marine Corps for the use of 20 acres of U.S. government land adjacent to the Musick Facility. Agreement would provide for the County to build the shooting range (at County expense) on U.S. government land for joint use by County Peace Officers and Marine Corps trainees.
1/17/82	Proposed Main Jail	GSA, CAO, EMA and Omni Group consultants met to review computerized application of site screening criteria. Additional screening criteria was developed, and February 18, 1982 was identified as the date for a reconvening of the Advisory Committee.
2/18/82	Proposed Main Jail	Correctional Needs and Facilities Advisory Committee reconvened to review: <ol style="list-style-type: none"> 1. Status of County's application for funds from State's Board of Corrections (not approved in the first funding round). 2. Status of application of site screening criteria. 3. Projected plan of action. Committee approved initial application of criteria, and additional criteria was approved for further site screening.
3/10/82	Proposed Main Jail	Correctional Needs and Facilities Advisory Committee met to review application of second set of criteria. Committee narrowed the number of potential alternative sites to five. Committee Chairman offered to research the five sites and have summaries ready for next committee meeting. The sites selected were: <ol style="list-style-type: none"> 1. Santa Ana Canyon at Weir Canyon Road between the Riverside Freeway and the Santa Ana River. 2. Southeast Santa Ana - south side of Edinger Avenue between Lyon and Ritchey Street. 3. Area on south side of Trabuco Road between Sand Canyon Avenue and the El Toro Air Station. 4. Orange County International Raceway grounds. 5. North San Juan Capistrano located between Camino Capistrano and the AT&SF Railway.
3/24/82	Proposed Main Jail	Citizens Advisory Committee met to conduct a visual inspection of five preliminary sites. After Committee toured the sites, they concluded that three of the preliminary sites did not warrant further consideration. They decided to recommend to the Board of Supervisors two alternative sites in addition to Musick and the Civic Center sites.
4/23/82	Proposed Main Jail	Correctional Needs and Facilities Advisory Committee reviewed and approved the "Study of Potential Alternative Sites for a Medium/Maximum Security Detention Facility."

Date	Facility	Action
5/25/82	Proposed Main Jail	Board of Supervisors approved report submitted by the Correctional Needs and Facilities Advisory Committee identifying four potential sites for a medium/maximum security detention facility. Board also directed GSA to have comprehensive EIR prepared and to conduct EIR Scoping Meeting in affected communities. Sites identified were: <ol style="list-style-type: none"> 1. Civic Center area. 2. Musick. 3. Santa Ana Canyon at Weir Canyon Road. 4. Areas adjacent to El Toro Marine Corps Base (including the Orange County International Raceway).
6/29/82	All	Board of Supervisors approved five-year Master Plan of major capital projects and relocation/consolidation proposals. Included were four items related to jails: <ol style="list-style-type: none"> 1. Design/construct Sheriff's Substation (\$3,816,000) (1987-90). 2. Design/construct medium/maximum detention facility (\$84,700,000) (1987-90). 3. Design/construct minimum security at Musick site (\$3,250,000) (1995-2000). 4. Remodel men's/women's central jails (\$2,210,000) (1990-95).
7/27/82	Proposed Main Jail	EIR Scoping Public Meeting held at Esperanza High School, Anaheim, California.
7/29/82	Proposed Main Jail	EIR Scoping Public Meeting held at Irvine High School, Irvine, California.
7/30/82	Intake Release Center	Board of Supervisors, during 1982/83 budget hearings, authorized \$2.6 million for the design of Intake Release Center (IRC). The County's Major Correctional Needs Assessment Study recommended the addition of an IRC to the existing jails for the purpose of alleviating bottlenecks created as a result of the outdated Booking/Release facilities.
8/5/82	Proposed Main Jail	EIR Scoping Public Meeting held in Board of Supervisors Hearing Room, Santa Ana, California.
8/11/82	Proposed Main Jail	EIR Scoping Public Meeting held at El Toro High School, El Toro, California.
8/25/82	Proposed Main Jail	County staff and consultants met to review citizens' input gathered at the four public meetings held in communities where potential sites are located.
8/31/82	Intake Release	Master Plan update for Civic Center presented. Board of Supervisors approved plan. City Council approved update 8/2/82 but took a position against jail expansion as proposed in the Master Plan.

Date	Facility	Action
9/20/82	Proposed Main Jail	County staff and consultants met and decided to present to the Board of Supervisors a negotiated contract for the preparation of EIR on four sites plus a "remote" site to be identified by the same procedure as that used in the identification of the original alternative sites.
10/11/82	Intake Release	EIR concluded on alternative jail site.
11/30/82	Proposed Main Jail	Board of Supervisors directed GSA to reconvene the Correctional Needs Assessment Advisory Committee for the purpose of identifying and recommending at least two remote jail sites to be considered with the previously selected sites.
12/22/82	Proposed Main Jail	Advisory Committee selected six sites for further detailed investigation: <ol style="list-style-type: none"> 1. Coal Canyon 2. Gypsum Canyon 3. Limestone Canyon 4. Los Pinos Forestry Camp 5. Verdugo Canyon 6. Prima Deshecha Landfill
1/12/83	Proposed Main Jail	Advisory Committee decided on three remote sites to recommend to the Board: <ol style="list-style-type: none"> 1. Gypsum Canyon 2. Coal Canyon 3. Limestone Canyon (as a backup)
2/1/83	Proposed Main Jail	Board approved adding Coal and Gypsum Canyons to the other sites for study and directed GSA to negotiate a contract amendment with Omni Group, Inc. for preparation of an EIR and comparative Economic Evaluation and Social Impacts Studies on: <ol style="list-style-type: none"> 1. Civic Center area 2. Gypsum Canyon 3. Coal Canyon
3/15/83	Proposed Main Jail	Board rescinded above resolution and directed GSA to prepare EIR and Comparative Evaluation and Social Impacts Studies for Coal and Gypsum Canyons only.
10/16/83	Intake Release	Board selects Ficker & Ruffing as Intake Release Center's architect-engineering firm.
10/25/83	Intake Release	Board of Supervisors approved financing plan for IRC in concept and directed the CAO to report back to the Board of Supervisors for approval of specific implementation action.

Date	Facility	Action
12/1/83	All	CAO presented a review of a variety of program options for reducing main jail population. Six options selected for further detailed study, including provision of additional minimum security beds.
1/10/84	Intake Release	Board of Supervisors awarded contract to Kitchell CEM for construction management of Intake and Release Center.
1/17/84	Intake Release	Board of Supervisors awarded contract to Ficker & Ruffing for Phase I predesign of IRC.
2/7/84	Proposed Main Jail	Board directed EMA/GSA to develop scope of work to be studied on EIR for Coal and Gypsum Canyons. Also created a new Jail Site Task Force and directed it to re-examine other remote sites.
3/19/84	Proposed Main Jail	Board concurred with Jail Site Task Force that eight generalized areas should now be examined in further detail: <div style="display: flex; justify-content: space-between;"> <div> Black Star Canyon Prima Deshecha Trabuco Creek Pico </div> <div> Irvine Lake Santiago Canyon Rancho Lomas Gypsum/Coal Canyon </div> </div>
6/26/84	Proposed Main Jail	Board directed the Jail Site Task Force to accomplish the following: <ol style="list-style-type: none"> 1. Evaluate current and other potential "remote sites" for medium/maximum security facility. 2. Develop and submit specific criteria defining remoteness. 3. Review Omni Group assessment for purposes of evaluating and examining credibility of projections made by consultant.
7/9/84	Theo Lacy	Facilities Planning Team (CAO, GSA and Auditor-Controller) recommended selection of one of three housing alternatives for an expanded work furlough program: <ol style="list-style-type: none"> 1. Construct permanent facility at Theo Lacy. 2. Remodel Library Headquarters Building. 3. Install modular units at Theo Lacy.
7/31/84	Intake Release	Board of Supervisors accepted Phase I Pre-Design Study for IRC.
8/7/84	Theo Lacy	Board of Supervisors authorized construction of permanent facility at Theo Lacy to house the expanded Work Furlough Program.
3/19/85	Proposed Main Jail	Jail Site Technical Subcommittee, established by the Board of Supervisors, identified 25 potential sites which reasonably met established criteria (within eight generalized target areas).
3/26/85	Theo lacy	Board selected dormitory option for design of Work Furlough Facility to be located at Theo Lacy.

Date	Facility	Action
5/1/85	Theo lacy	Board approved A-E services with Ralph Allen and Partners for a total fee of \$360,500 on Work Furlough facilities (off-agenda).
5/9/85	All	Jail Overcrowding Task Force directed GSA to find quick solution to jail overcrowding.
5/29/85	Musick	Jail Overcrowding Task Force reviewed GSA recommendations for modulars as quick fix to jail overcrowding. The modulars are to be installed at Musick site. Task force directed GSA to proceed with modular installation.
6/6/85	Musick	Jail Overcrowding Task Force directed GSA to install tents at Musick as intern measure for jail overcrowding until trailers are installed.
6/10/85	Musick	GSA contracted Davis-Duhaine as architects for Musick modular projects.
6/11/85	Musick	GSA requested authorization for unbudgeted modular jail project. Board approved request and awarded purchase of Musick modulars to World Hospitality, Ltd.
6/21/85	Musick	"Tent City" completed at Musick. Sheriff moved in a total of 320 inmates.
7/23/85	Musick	Board of Supervisors authorized bid of Musick modular project.
8/6/85	IRC	Award of contract for IRC foundations and temporary parking lot by Board of Supervisors.
8/28/85	Musick	Board of Supervisors awarded construction of Musick modular project site work to Challenge Engineering.
12/17/85	Musick	Challenge Engineering completed site work at Musick modular project.
1/10/86	Musick	Modular units completed by World Hospitality, Ltd. Sheriff moved first inmates in.
2/7/86	All	Sheriff issued a report to the Board of Supervisors advising them of the difficulties complying with the court order and reducing jail overcrowding. This report, as did others, called for the expeditious construction of new jails, "State of the Jail Report, Number 3."
3/86	Theo Lacy	As a result of the October 1984 request by the Sheriff for a Work Furlough facility, a new minimum security dorm at Theo Lacy is completed, adding 208 rated beds.
3/5/86	All	The Sheriff, in a letter to the Presiding Judges of the Municipal Courts, requested a moratorium on "part time" sentencing programs (i.e., Work Furlough and "Weekender").

Date	Facility	Action
3/10/86	All	Sheriff holds press conference advising the public that unless new jail beds were provided quickly, in order to comply with federal mandates, the reluctant alternative would be to refuse acceptance of prisoners.
3/11/86	Near-Term Jail	Board of Supervisors directed CAO and staff to make a list of possible County-owned sites for a new 1,000-bed near-term jail facility.
3/18/86	Near-Term Jail	Katella/Douglass Avenue in Anaheim was selected as the preferred site for 1,500-bed interim jail facility based upon jail bed projections. The Board ordered environmental impact studies be completed.
3/18/86	Near-Term Jail	Board of Supervisors took action on CAO/staff recommendations for new near-term jail site. Staff directed to proceed with EIR and preliminary design.
3/26/86	Proposed Detox Center	In a letter to Tom Uram, Director of HCA, the Sheriff requested a Detoxification Center by 5/1/86.
4/25/86	All	The Sheriff initiates emergency measures to maintain compliance with the federal court's order. <ul style="list-style-type: none"> - Refusal to accept persons arrested for public drunkenness. - Citing and releasing all misdemeanors. - Three- to five-day early releases of sentenced prisoners on an "as needed" basis.
5/6/86	All	The Sheriff submits a 13-page report to the Board of Supervisors advising that under existing conditions, continued compliance with the court order would be impossible. The report stated a need for 300 maximum security beds before the end of 1986 ("State of the Jail Report, Number 4").
8/86	Musick Facility	The EIR for the Master Plan at the Musick Facility was completed. This plan provides a total of 1,500 minimum security beds at the Musick Facility, replacing the temporary tent structures and the modular complex.
10/86	All	The Sheriff expands the Cite and Release program to include misdemeanor warrant and bench warrants with bails of \$2,500 or less.
10/24/86	All	The Sheriff submits a detailed 5-page report to the Board of Supervisors reiterating the immediate need for more maximum security beds ("State of the Jail Report, Number 5").
10/30/86	All	Sheriff's staff completes and distributes a report, "Prisoner Housing Alternatives" to the CAO and GSA, which addressed expansion of the Theo Lacy Facility and several housing alternatives available throughout the County.

Date	Facility	Action
11/10/86	All	Sheriff Gates received a letter from the Orange County Chiefs of Police and Sheriff's Association expressing their dissatisfaction with the cite and release program.
11/25/86	All	In a letter to the Presiding Judges, Sheriff Gates again requested even distribution of the traditional holiday sentencing stays to avoid an imbalance in the jail population. Board of Supervisors approves EIR to expand the Musick Facility to 1,535.
11/26/86	Long-Term Jail	Board of Supervisors narrows site search for long-term jail to four locations: Gypsum Canyon, Fremont Canyon, Irvine Lake and Chiquita Canyon.
12/86	All	Sheriff reiterates his requirement for 2,681 jail beds as requested in previous years.
12/11/86	Theo Lacy	Sheriff submits requests for the additional construction of 600 jail beds at the Theo Lacy facility.
12/17/86	Near-Term Jail	Board of Supervisors certifies the Environmental Impact Report on the near-term jail (Katella/Douglass).
12/18/86	Near-Term Jail	City of Anaheim files suit against the County to stop the near-term jail project due to alleged EIR defects. Project delayed indefinitely.
1/29/87	All	Sheriff expands the citation and release program to include misdemeanor bench warrants with cumulative bails of \$2,500 or less. Accelerated releases were expanded to include the provisions of P.C. 4024.1, 4018.6 (3- and 5-day early outs) or a combination thereof.
2/10/87	All/Theo Lacy	Sheriff authorizes that the cite and release criteria be revised to include a cumulative bail of \$5,000 or less for all misdemeanor street arrests, warrant and bench warrant arrests. Sheriff also authorizes revisions in the screening criteria for transfer to the Theo Lacy facility, which was changed to include cumulative bails of \$20,000, as required. The James Musick Facility transfer criteria was changed to include some narcotics offenses.
2/20/87	All	Sheriff sends a letter to the Presiding Judges of the Municipal Courts addressing the courts' resistance to participate in the Community Work Program (CWP). The Sheriff was forced to exercise his options by granting CWP to inmates with less than 15-day sentences.
3/2/87	All	Sheriff's staff completes and distributes a study on "Population Management Alternatives." This study provided a series of extraordinary alternatives to incarceration that were, however, limited in their number as well as their effectiveness.

Date	Facility	Action
4/14/87	Theo Lacy	Sheriff authorizes the \$20,000 cumulative bail to be permanently incorporated as part of the transfer criteria for Theo Lacy.
4/30/87	All	Judge Gary P. Ryan, Presiding Judge, Central Orange County Municipal Court, found Sheriff Gates in contempt for not accepting and housing those individuals who have been arrested on warrants issued by the Municipal Court.
5/5/87	Theo Lacy and Musick Facility	Sheriff authorizes the early release of inmates to occur on a daily basis, pursuant to P.C. 4024.1). The flexing of classification points is implemented at the Lacy and Musick facilities. The screening criteria for the Musick facility is expanded to include additional narcotics offenses.
5/14/87	Theo Lacy and Musick Facility	Sheriff authorizes screening/classification criteria be revised to allow additional transfers to both branch facilities. The bail ceiling for minimum security pretrial inmates is eliminated from the transfer criteria for the Lacy facility. The Musick transfer criteria is expanded to include additional narcotics offenses (i.e., transportation for sale and possession for sale). The additional charges/holds bail is increased to \$10,000 at the Musick Facility.
5/19/87	Musick	Sheriff authorizes the transfer of pretrial inmates to the James A. Musick Facility.
7/87	Long-Term Jail	Board of Supervisors selects Gypsum Canyon as site for the long-term jail through the year 2006. Phase I - 3,744 beds; Phase II - 2,976 beds; total - 6,720.
8/12/87	Theo Lacy	Theo Lacy Facility is selected for expansion to 1,326-bed capacity. Cost estimate - \$58,791,000.
9/87	Theo Lacy	Formal project proposal (funding application) was submitted to the State Board of Corrections for the Theo Lacy Expansion project.
11/10/87	Main Jail/ Branch Jail Facilities	Board of Supervisors authorized the consultant services of Correctional Consultants of California to analyze the conditions of the Main Jail and Branch Jail facilities.
12/2/87	Theo Lacy	Board of Supervisors approves first Theo Lacy EIR.
1/2/88	IRC; Main Jail	As a result of the Sheriff's 1983 request for 400 pretrial beds, the new Intake/Release Center is officially opened. It has a rated capacity of 384 beds plus 96 medical beds. Renovation of Central Men's and Women's jails begins. Added warehouse, programs and administrative space.
5/10/88	All	Board of Supervisors receives and files the consultant's report, "Current Conditions of Confinement in the Orange County Detention System."

Date	Facility	Action
6/28/88	All	Judge Gray issues a Memorandum of Decision in <i>Stewart v. Gates</i> refusing to grant an expanded filing by the ACLU and effectively closes the case.
8/25/88	All	Sheriff submits a detailed report to the CAO and the Board of Supervisors reiterating the immediate need for more maximum security beds ("State of the County Jail Report, Number 6).
10/88	All	Sheriff initiates an "Inmate Profile" program to determine the recidivism rate and effect on the community of inmates being released back into the society on citation.
12/1/88	All	Letter was sent to the Presiding Judges in which the Sheriff again requests even distribution of holiday sentencing stay commitments to avoid imbalance of jail population.
1/89	IRC	Sheriff initiated contact with the State Board of Corrections to allow a "Waiver of Sanctions" to allow double bunking in the Intake/Release Center.
1/11/89	Theo Lacy	County approves third version of Theo Lacy EIR.
2/89	IRC	Portions of the Intake Release Center were double bunked. 216 additional bunks were added.
2/89	Theo Lacy	City of Orange and Tishman filed suit to stop construction of Theo Lacy expansion project described in Subsequent EIR 499. In July 1989 OCSC stayed construction on the project and ruled that Subsequent EIR 499 was inadequate: 1) because the Sheriff was not included as a responsible agency, and 2) because the accompanying mitigation monitoring reporting plan did not extend beyond the construction phase of the project.
3/15/89	All	Court order was obtained from Superior Court Judge Cox removing five-day limitation as prescribed in PC 4024.1(b).
3/16/89	All	Sheriff directs Records to begin preparing eight-day early releases in advance of scheduled date based on interpretation of Judge Cox's order. This, in effect, produced early releases from 8 to 11 days in advance of sentence-ending date.
3/16/89	All	Sheriff orders three-day early releases under PC 4018.6 to occur on a daily basis for all inmates sentenced to 9 days or less.
3/24/89	All	Interpretation of order revised to allow 10% reduction in inmate's total sentence.
5/3/89	All	Sheriff submits a detailed seven-page report to the CAO and the Board of Supervisors reiterating the immediate need for more maximum security beds. "State of the County Jail Report, Number 7."
5/10/89	Theo Lacy	Superior Court injunction stops construction at Theo Lacy.

Date	Facility	Action
7/89	Theo Lacy	Orange County Superior Court stayed construction on the expansion project and ruled that Subsequent EIR 499 was inadequate (1) because the Sheriff was not included as a Responsible Agency and (2) because the accompanying mitigation monitoring reporting plan did not extend beyond the construction phase of the project.
8/30/89	Long-Term Jail	Board of Supervisors approves Gypsum Canyon EIR. City of Anaheim files suit. (City later withdraws suit.)
9/89	All	Assembly Bill 1067, the half-cent sales tax measure for funding of regional justice facilities, was passed and included Orange County. Sheriff Gates was a major sponsor of this bill which would provide funds for jail construction in Orange County.
2/90	Theo Lacy	In an unpublished opinion, the DCA reversed the portion of the judgment staying construction and permitted construction to continue while the defects in the EIR were cured.
2/28/90	Theo Lacy	Injunction halting construction on the Theo Lacy project was lifted. Tishman West (The City Shopping Center) files an appeal.
5/17/90	Theo Lacy	California Supreme Court refuses to review the appellate court decision to lift injunction and allows construction to begin at Theo Lacy site.
6/90	Theo Lacy	The Sheriff's and Board's resolutions re 1326 bed cap and no maximums at Lacy to certify FRS EIR 499.
6/90	All	Sheriff modifies the cite and release policy in response to threats of contempt proceedings from Orange County Central Municipal Court Judge Stanford. Sheriff to comply with provisions of PC 827.1.
6/5/90	All	Measure "A", the Centralized Jail Initiative, is defeated by 2-1 margin.
6/13/90	All	Third and final version of the Theo Lacy Environmental Impact Report (EIR) was approved by the Board of Supervisors. The City of Orange and Tishman Management West file stipulations with the court concurring that the EIR is now adequate.
9/11/90	All	Construction contract was awarded for the Theo Lacy Expansion project as a result of the Sheriff's request for 600 additional jail beds in 1986. The project will provide 608 new beds at completion.
9/12/90	All	Sheriff submits an extensive six-page report to the CAO, the Board of Supervisors, and the Federal Court, recapping the chronology of requests for additional jail beds, the current status of the jail system, and the immediate need for more maximum security beds. "State of the County Jail Report, Number 8."
11/90	Regional Desert Jail	Regional (Desert) Jail study is completed and shown to be infeasible.

Date	Facility	Action
1/91	All	Sheriff was instrumental in clearing legal challenges against half-cent sales tax measure for funding of regional justice facilities. Through his urging, the Orange County Regional Justice Facilities Commission was created pursuant to the Orange County Regional Justice Commission Act to address justice needs within the cities and unincorporated areas of the County. The Commission has called for a ballot measure ("J") to be placed before the voters on May 14, 1991.
4/3/91	All	Sheriff submits a letter to Supervisor Gaddi Vasquez, Chairman of the Board of Supervisors, urging the Board of Supervisors to support, approve and submit to the Regional Justice Facilities Commission a letter of intent to establish as the Commission's first order of business, approval of the Gypsum Canyon Jail as part of the Regional Justice Facilities Master Plan.
6/91	All	Proposition "J", the half-cent sales tax measure is defeated.
11/5/91	Long-Term Jail	Board of Supervisors abandons the Gypsum Canyon Jail site.
11/27/91	Theo Lacy	"G" Barracks completed at Theo Lacy adding 208 rated beds. Inmates from "F" Barracks moved into "G" while badly needed repairs take place in "F". Repairs completed 1-31-92 and first new inmates as the result of the expansion are finally added.
1/92	Theo Lacy	56 new staff became available for Theo Lacy Expansion.
1/28/92	Theo Lacy	Board of Supervisors approves the recommendations contained in the report on Short-Term Jail Solutions which recommends, among other things, adding 358 additional beds to the expanded Theo Lacy Facility via double bunking and then adding two additional Barracks containing 544 beds.
2/19/92	Theo Lacy	Petition for Writ of Mandate claiming failure by the County to monitor mitigation measures - i.e. not preventing the Sheriff from placing maximum security inmates at Theo Lacy or from reclassifying maximum security inmates to medium security and placing them at Theo Lacy. This suit was before retired Judge Dowds and resulted in a judgement favorable to the County in August 1993.
8/93	Theo Lacy	Judge Dowds issues judgement in favor of County in response to Petition for Writ of Mandate claiming failure of County to monitor Mitigation Measures (i.e. re: placement of maximum security inmates or reclassifying maximum security inmates to medium security at Theo Lacy).
9/25/93	Theo Lacy	New single cell Module "I" opens at Theo Lacy, followed a few weeks later on 10/12/93 by Module "J" adding a total of 192 single cells.

Date	Facility	Action
2/3/94	Theo Lacy	Final housing unit of the Theo Lacy expansion opens, adding 208 min./med. dorm-types beds.
4/15/94	Main Jail and Theo Lacy	To prevent the ongoing early release of maximum security inmates from the Central Jail complex maximum security inmates are transferred to the new, recently constructed high-security housing units at Theo Lacy.
5/16/94	Theo Lacy	Petition for Writ of Mandate based upon the prior decision that the Sheriff had a duty not to place maximum security inmates at the Lacy and challenging his action of placing maximum security inmates in Theo Lacy on April 15, 1994.
5/24/94	Theo Lacy	Board Appointed Supervisor Steiner in closed session as official County representative to negotiate with City of Orange.
6/1/94		Orange County Grand Jury issued a report entitled "Orange County Jails: A Chronic Concern". The report cited a current shortage of 3,615 beds, and more serious overcrowding in future years. Included in the recommendations was that the Supervisors consider all county owned properties for expansion or new jail sites.
9/13/94	All/Central Jail	County Administrative Office submits the proposed Board of Supervisors' responses to the Grand Jury Report titled "Central Jail Overcrowding and Early Release of Felons".
10/4/94	Theo Lacy	Notice of Determination filed and posted (IP 94-173/FSR 499) for project allowing addition of 358 beds to Theo Lacy bringing the total to 1,684.
10/4/94	IRC - Main Jail	Notice of Determination filed and posted (IP 94-172/IP 87-028) for project allowing addition of 168 beds to IRC bringing total bed population to 864.
11/3/94	Theo Lacy	City of Orange files second Amended Petition for Writ of Mandate in current case adding a challenge to the Board and the Sheriff's decision to put 358 more bunks into Theo Lacy and the County's assertion that Final Revised Subsequent EIR 499 was sufficient environmental documentation for that action.
11/15/94		Orange County Grand Jury issued a report entitled "New Maximum/Medium Security Jail Sites For Orange County". In the report the Grand Jury recommended the adoption of two potential maximum/medium security jail sites, both of which are County owned properties. One site is property at the corner of Flower and Sixth Streets in Santa Ana, utilizing the area of the current Sheriff headquarters and adjoining "Rose Garden". The second site recommended is the 100 acre James A. Musick Facility in Irvine.
5/95		State jail bond monies, 152 cells are double bunked at the Intake Release Center in Modules J and K.

Date	Facility	Action
8/95		State jail bond reversion monies, 192 of the planned 358 beds are added in the new cell building at Theo Lacy by double bunking existing cells. The remaining 166 beds are put on hold due to the County bankruptcy.
8/96		Remaining 166 beds from the 358 bed Theo Lacy expansion, that were deferred due to the bankruptcy, are scheduled to be added into the existing dormitory housing units.